

DEPARTMENT OF THE NAVY HEADQUARTERS UNITED STATES MARINE CORPS 3280 RUSSELL ROAD QUANTICO, VIRGINIA 22134-5103

IN REPLY REFER TO:

5300 MFC4

FEB 2 1 2013

From: Commandant of the Marine Corps

To: Distribution List

Subj: LETTER OF INSTRUCTION FOR THE MARINE CORPS ALCOHOL

SCREENING PROGRAM

Ref: (a) Secretary of the Navy's 21st Century Sailor

and Marine Campaign

(b) MARADMIN 709/12

Encl: (1) Alcohol Screening Program Coordinator Guidance

(2) Alcohol Screening Program Log

(3) Sample Unit Monthly Breathalyzer Testing Results Report

(4) Sample SACC/Resilience Education Branch Quarterly Breathalyzer Testing Results Report

(5) Specific Branded Like Product Features and Specifications

- 1. <u>Situation</u>. The Marine Corps is focused on addressing the misuse and abuse of alcohol. Since 2010, the Corps has reinvigorated our efforts to reduce the prevalence of alcohol related incidents and the misuse of alcohol. High risk drinking and underage drinking are some of the most prevalent forms of alcohol abuse in the Marine Corps.
- 2. <u>Mission</u>. Per (reference (a), on 1 January 2013 the Marine Corps began the Alcohol Screening Program (ASP). This program requires units to ensure semi-annual screening of every Marine for being under the influence of alcohol while on duty.

3. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent. The ASP is a unit-level deterrence tool to identify alcohol abuse/misuse and direct appropriate intervention before any career or life-altering incidents occur. All Marines will undergo breathalyzer testing at least semi-annually. The ASP supports commanders' efforts to ensure our Marines arrive to work safe and fit for duty. The ASP testing process is not the same as "unit testing" for the

purpose of collecting evidence to use against a Marine or Sailor. If a Marine or Sailor is identified while on duty as under the influence of alcohol, it is an opportunity for further intervention. This Letter of Instruction (LOI) promulgates the required procedures and quidelines for the execution of the ASP.

(2) <u>Concept of Operations</u>. The Marine Corps began executing the ASP on 1 January 2013. Full operational capability is planned for summer 2013. HQMC (MFC4) will fund initial costs for equipment and supplies.

b. Tasks

(1) HQMC (MFC4)

- (a) Maintain program oversight and incorporate ASP into the Marine Corps Substance Abuse Order (MCO 5300.17).
- (b) Coordinate the funding, procurement, and fielding of the initial ASP breathalyzer kits and supplies through Marine Corps Community Service (MCCS)/Substance Abuse Counseling Centers (SACC)/Resilience Education Branch.
- (c) Support unit commanders and installation SACC with ASP implementation.
- (d) Collect, analyze, and maintain ASP results provided by installation SACC/Resilience Education Branch.
- (e) Initial commencement of this program will be consistent with the Random Urinalysis Program, e.g., cost for equipment/supplies funded by HQMC (MFC4), procurement, and distribution by the installation SACC/Resilience Education Branch.
- (2) <u>Commanding Generals</u>. Commanding Generals will oversee program development and implementation within their commands. The ASP will fall within the cognizance of the Marine Corps 'Executive Force Preservation Board'.
- (3) Commander, Marine Corps Installations Command. Commander will direct, guide, assist, and report the implementation of the ASP per reference (b) and this LOI.

(4) MCCS Directors/Installation SACC

- (a) Execute the ASP per reference (b) and this LOI.
- (b) Coordinate with HQMC (MFC4) the procurement and distribution of ASP breathalyzer kits and supplies to units.
- (c) Ensure all Alcohol Screening Program Coordinators (ASPC) are trained in the performance of their duties within seven (7) days of appointment (See enclosure (1)). SACC/Resilience Education Branch shall maintain a copy of appointment letters.
- (d) Consolidate and analyze monthly alcohol-screening results submitted by the units.
- (e) Provide quarterly reports to HQMC (MFC4). Reports will indicate the number of Marines tested (passed and failed) and number of Marines referred for screening. See enclosure (4).
- (f) Maintain sufficient supplies to support the execution of the ASP.

(5) Commanders (executing the random urinalysis program)

- (a) Execute the ASP.
- (b) Utilizing this LOI, develop and implement unit Standard Operational Procedures for the ASP.
- (c) Appoint, in writing, an Officer or Staff Non-Commissioned Officer (SNCO) as the ASPC. Forward a copy of each appointment letter to the local SACC/Resilience Education Branch.
- (d) Commence unit testing upon receipt of the breathalyzer equipment and after an ASPC is appointed and trained.
- (e) Establish an ASP testing regime to test 100 percent of the Marines/Sailors at least semi-annually and include random monthly testing.

- (f) As appropriate, command leadership shall educate and counsel Marines and Sailors with a positive test result greater or equal than .02.
- (g) As appropriate, refer Marines and Sailors with a positive test result of .04 percent or greater to medical for a fit for duty determination. Ensure that these individual are also sent to the installation SACC/Substance Abuse Rehabilitation Program for screening.
- (h) Marines/Sailors shall not be sent to the SACC/SARP until test results read .00.
- (i) Within seven (7) days after the end of each month, submit monthly breathalyzer testing results to the installation SACC/Resilience Education Branch via the chain of command for monitoring oversight. This report will include the following: the number of Marines tested, the number of Marines tested with a blood alcohol content (BAC) level of .02 .03, the number of Marines tested with a blood alcohol content (BAC) of .04 or higher, the number of Marines who were referred to Medical for fit for duty evaluation, and the number of Marines who were referred to the SACC for screening. See enclosure (3).
- (j) Ensure ASPC sign for breathalyzer testers and when not in use, testers must be maintained in a locked container.

(6) ASPC

- (a) Administer the alcohol screening in accordance with this LOI.
- (b) Coordinate ASP equipment and supply delivery with the SACC/Resilience Education Branch.
- (c) Notify the unit commander of Marines who test positive during the breathalyzer testing while on duty.
- (d) Consult with the local SACC/Resilience Education Branch for appropriate education and screening requirements for Marines identified.

- Subj: LETTER OF INSTRUCTION FOR THE MARINE CORPS ALCOHOL SCREENING PROGRAM
- (e) Record alcohol screening results per enclosure (2).
- (f) Sign for breathalyzer testers. Ensure that when not in use, testers are maintained in a secure location.

c. Coordinating Instructions

- (1) The ASP may only be used for Marines and Sailors who are on duty.
 - (2) Prioritized Fielding Plan:
- (a) Distribution of breathalyzer kits will commence upon HQ approval.
- (b) HQMC (MFC4) will initially fund MCCS to procure equipment and supplies for units that participate in the urinalysis program. HQMC (MFC4) must receive and approve all requisition requests prior to funding being released. HQMC (MF4) will approve requests on a quarterly basis.
- (c) SACC/Resilience Education Branch that currently possesses breathalyzers shall forward a copy of the equipment features and specifications to HQMC (MFC4) for approved use.
- (d) The SACC/Resilience Education Branch will procure one breathalyzer kit for each unit required to conduct the ASP as provided in this LOI and a sufficient quantity of mouthpieces for use by the units to meet the requirement to test 100 percent of Marines and Sailors, semi-annually.

4. Administration and Logistics

- a. To ensure optimal device performance, routine inspection, maintenance, and calibration of the tester must be performed as specified in the user manual supplied with each instrument.
- b. ASPC shall contact the installation SACC/Resilience Education Branch to address concerns with the operation of testers and the execution of the ASP.

5. Command and Signal

a. <u>Command</u>. Direct questions concerning the ASP to HQMC (MFC4) at commercial phone number (703)784-9526 or DSN 278-9526.

b. Signal. The ASP is effective on 1 January 2013.

R. E. MILSTEAD JR

Deputy Commandant for

Manpower and Reserve Affairs

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All MCCS Directors

- 1. <u>Situation</u>. The Alcohol Screening Program (ASP) is designed to deter Marines from being under any influence of alcohol while on duty. This initiative also presents an opportunity for education and training, for any Marine or Sailor that is identified by the ASP as testing positive. Your command has identified you as the Alcohol Screening Program Coordinator (ASPC) for your unit. The ASPC is responsible for administering the breathalyzer screenings and for reporting the results. The following information will assist you in your ASPC responsibilities.
- 2. <u>Mission</u>. Your task is four-fold: 1) Conduct alcohol screenings; 2) Record the results of the screenings; 3) Report unit's results to HQMC (MFC4) via the local SACC/Resilience Education Branch and the chain of command; and 4) Consult with the local SACC when deemed appropriate.
- 3. <u>Execution</u>. On 1 January 2013, the Marine Corps began executing the ASP. Complete implementation of the ASP Marine Corps wide is expected by summer 2013. The ASP will only be conducted while on duty.
- a. <u>Training</u>. No specific additional training is required because the ASP equipment operator instructions and this LOI provide necessary procedures and guidance. The ASPC will operate each breathalyzer per suggested manufacturer's instructions.

b. Testing Procedures

- (1) Breath testing is based on the principle of equilibrium. The equilibrium between blood and breath takes place in the deepest part of the lungs, near tissues called the alveoli. Alveolar breath establishes equilibrium with the blood, based on the water content of the alveoli and blood. The equilibrium ratio is 2,100 to 1. That is, a particular volume breath (2,100 cc) contains as much alcohol as does a volume of blood (1 cc).
- (2) When you perform a breath test, it is important that you collect and analyze a sample of alveolar breath, since it is only deep-lung breath that maintains the 2,100 to 1 equilibrium ratio with the blood. Breath from the upper parts of the lungs and from the mouth is called tidal breath. Tidal breath is

farther from the alveoli and receives less alcohol from the blood. As a person speaks and breathes shallowly, outside air constantly exchanges with tidal breath (flowing in and out, much like seawater with the tides). Therefore, tidal breath contains a lower alcohol concentration than alveolar breath, and tidal breath does not stay in equilibrium with the blood.

- (3) When a person exhales, he or she expels a mixture of tidal breath and alveolar breath. The first part of the exhalation consists almost entirely of tidal breath. As the exhalation continues, the person expels a higher proportion of alveolar breath. The average person must exhale for about five to six seconds before eliminating most of the tidal breath. The last part of his or her exhalations consists almost entirely of alveolar breath and provides a good sample for accurate measurement of BAC. If performed properly, a breath test is as accurate as a blood test.
- (4) Limitations to breath testing. Although all breath testing instruments currently used are reasonably accurate, they are subject to the possibility of accuracy errors, especially if not used properly. There are factors that can affect the accuracy of breathing testing devices. Some of these factors tend to produce "high" test results; others tend to produce "low."
- (a) There are two common factors that tend to produce high results on a breath test:
- 1. Residual mouth alcohol. After a person takes a drink, some of the alcohol will remain in the mouth tissues. If the person exhales soon after drinking, the breath sample will pick up some of this left-over mouth alcohol. In this case, the breath sample will be higher than the true BAC.
- \underline{a} . It takes 20 minutes for the residual alcohol to evaporate from the mouth. Evaporation cannot be accelerated by having the subject gargle with water or in any other way.
- <u>b</u>. The only sure way to eliminate this factor is to make sure the subject does not take any alcohol for at least 20 minutes before conducting a breath test. Remember,

too, that most mouthwashes, breath sprays, cough syrups, etc., contain alcohol and will produce residual mouth alcohol. Therefore, do not permit the subject to put anything in their mouth for at least 20 minutes prior to testing.

- 2. Breath Contaminant. Some types of portable breath tests might react to certain substances other than alcohol. For example, substances such as ether, chloroform, acetone, acetaldehyde and cigarette smoke conceivably could produce a positive reaction on certain devices. If so, the test would be contaminated and its results would be higher than the true BAC. Normal characteristics of breath samples, such as halitosis, food odors, etc., do not affect accuracy.
- (b) There are two common factors that tend to produce low breath test results:
- 1. Cooling of the breath sample. If captured breath is allowed to cool before it is analyzed, some of the alcohol vapor in the breath may turn to liquid and precipitate out of the sample. If that happens, the subsequent analysis of the breath sample will produce a low BAC.
- 2. The composition of the breath sample. Breath compositions mean the mixture of tidal breath and alveolar breath.

(5) Conducting a Test

- (a) Start by asking the Marine if they have ingested anything during the last 20 minutes. If the answer is yes, require the Marine to wait at least 20 minutes before submitting a test.
- (b) Instruct Marine to take a deep breath and exhale into the mouthpiece until the unit beeps. Exhale firmly and steadily (not necessarily as hard as they can).
- (c) The unit will automatically detect the presence of deep lung air and take a sample.

(6) Test Results

- (a) Test results will be displayed within ten seconds.
- (b) Record the results on the Alcohol Screening Program Log (Enclosure (2).
- (7) If the Marine fails to provide a sufficient breath sample:
- (a) Have the Marine perform a second test right away. A 20-minute waiting period is not required.
- (b) After three attempts, the Marine will be treated as failing to provide a sample.
- (8) Record of test. A record of each test must be completed regardless of the test results. The following information will be annotated on the Alcohol Screening Program Log:
- (a) Test number. Record the 5-digit test number that appears on the screen.
- (b) Date/Time. Date and time screening was administered.
 - (c) Rank. The Marine's current rank.
 - (d) Last Name. Last name of the Marine screened.
 - (e) First Name. First name of the Marine screened.
- (f) Results. "NEG" if negative; "BAC=0.000" (fill in number) if positive; or "No Sample" if Marine could not provide a sample.
- (g) Disposition. Note the disposition of each Marine/Sailor who failed the test, i.e., referred for education or screening. N/A if no referral.
- c. <u>Calibration Procedures</u>. Calibration of the breathalyzer must be performed as specified in the user manual supplied with each tester. ASPCs will record the date/time the tester was calibrated on the first line of the Alcohol Screening Program

Log prior to each daily test (this information verifies the breathalyzer has been calibrated).

4. Administration and Logistics

- a. Record accurately the monthly alcohol screening results using enclosure (2).
- b. Refer Marines identified as having tested positive for consuming alcohol to the commanding officer.
- c. Consult with the local SACC/Resilience Education Branch for appropriate education and screening requirements.
- d. Provide reports no later than seven (7) days after the end of the month. Ensure that appropriate safeguards are in use when submitting, e.g., encrypted, digital signatures, FOUO in the subject line.
- 5. <u>Command and Signal</u>. Direct questions concerning the ASP to the local SACC/Resilience Education Branch or HQMC (MFC4) at commercial phone number (703)784-9526.

MARINE CORPS ALCOHOL SCREENING PROGRAM LOG

| Test # | Date/Time | Rank | Last Name | First Name | Results | Disposition |
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| This log reflect | s the results | of the | Alcohol | Screenin | g that w | <i>i</i> as |
|--|----------------|---------|-----------|-----------|----------|-------------|
| conducted on | | | by | | | |
| (Date) | | | | (Rank & N | ame of A | ASPC) |
| for unit | | | | | | |
| ************************************** | (Name of Unit |) | | | | |
| Marine | s/Sailors repo | rted fo | or breatl | nalyzer s | creening | I |
| Marine | s/Sailors were | teste | f | - | | |
| Marine | s/Sailors test | resul | ts fell k | oetween . | 0203 | 3 |
| Marine | s/Sailors were | refer: | red to th | ne SACC/S | ARP for | screening |
| Marine | s/Sailors test | resul | ts fell a | at .04 or | above | |
| Marine | s/Sailors were | refer: | red to Me | edical fo | r a fit | for duty |
| evalua | tion | | | | | |



(COMMAND LETTER HEAD)

IN REPLY REFER TO 5300 ASPC 6 Feb 13

From: Commanding General

To: Director, Consolidated Substance Abuse Counseling Center

Quantico

Subj: JANUARY 2013 BREATHALYZER TESTING RESULTS REPORT

Ref: (a) MARADMIN 709/12

(b) ALCOHOL SCREENING PROGRAM COORDINATOR GUIDANCE

1. In accordance with the references, the alcohol screening program (ASP) was properly conducted for the month of January. The following are the results of the ASP testing:

| Marines/Sailors reported for breathalyzer screening |
|--|
| Marines/Sailors were tested |
| Marines/Sailors test results fell between .0203 |
| Marines/Sailors were referred to the SACC/SARP for |
| screening |
| Marines/Sailors test results fell at .04 or above |
| Marines/Sailors were referred to Medical for a fit for |
| duty evaluation |

2. The following individuals tested positive during the reporting period and have been referred for screening and/or fit for duty:

| Rank | LName | FName | DoD ID | BAC Result |
|------|--------|----------|-----------|------------|
| PFC | Marine | Underage | XXXXXXXXX | 0.04 |

3. The point of contact for this matter is GySgt Hardcharger,

I. M. at commercial XXX-XXX-XXXX or DSN XXX-XXXX.

A. LEATHERNECK



UNITED STATES MARINE CORPS COMBINED SUBSTANCE ABUSE COUNSELING CENTER

MARINE CORPS COMMUNITY SERVICES QUANTICO, VIRGINIA 22134-5096

> in reply refer to 5300 CSACC 14 Apr 13

3. The point of contact for this matter is GySgt Hardcharger, I. D. at commercial XXX-XXXX or DSN XXX-XXXX.

A. LEATHERNECK

SPECIFIC BRANDED LIKE PRODUCT FEATURES AND SPECIFICATIONS

The breathalyzer must have the following:

- 1. Must be cleared by Department of Transportation for professional screening
- 2. Must be cleared by Food and Drug Administration
- 3. Must be cleared by National Highway Traffic and Safety Administration
- 4. Large easy to read backlight liquid crystal display
- 5. Auto Shut Off
- 6. Single button operation
- 7. Maintenance Self-Check
- 8. Enhanced Breath Sensor
- 9. Hard Carrying Case
- 10. Temperature Display
- 11. Test Counter
- 12. Adjustable Air Sample
- 13. Detects breath alcohol levels between .002 and .0006 BAC
- 14. Disposable Mouthpieces that prevents contamination of instrument and subject